

DEPARTMENT OF CORRECTIONS AND REHABILITATION CORRECTIONS ADMINISTRATION

CORRECTIONS ADMINISTRATION POLICY AND PROCEDURES

EFFECTIVE DATE: January 1, 2024

POLICY NO.: COR.15.05

SUPERSEDES (Policy No. & Date): COR.15.05 & 02/01/2016

SUBJECT:

INMATE ACCESS TO PUBLICATIONS

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1.0 PURPOSE

The purpose of this policy is to provide guidelines to correctional facilities for governing inmate access to publications.

2.0 SCOPE

This policy shall apply to all correctional facilities within the Department of Corrections and Rehabilitation (DCR).

3.0 REFERENCES, DEFINITIONS & FORMS

.1 References

- a. 18 U.S.C. Chapter 71 §§ 1460-1470, Obscenity.
- b. Bell v. Wolfish, 441 U.S. 520, 550-51 (1979).
- c. Hawaii Revised Statutes (HRS), §§ 712-1210 to 712-1219.5, Offenses Related to Obscenity
- d. *Mauro v. Arpaio*, 188 F.3d 1054 (9th Cir. 1999).
- e. Thornburgh v. Abbott, 490 U.S. 401 (1989).
- f. Turner v. Safley, 482 U.S. 78, 89-90 (1987).

.2 Forms

DCR 8324, Prohibited Publication form (attached).

.3 Definitions

a. <u>Publication</u> – Books, periodicals, newspapers, pamphlets, brochures, flyers, magazines, newsletters or similar materials (to include articles printed from the internet or clipped from magazines/newspapers) published by an individual, organization, or corporation that is distributed or made available through any means.

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b. <u>Sexually Explicit Material</u> – Sexual references; full or partial nudity, including depictions of uncovered female breasts, aroused or unaroused male/female genitalia, and unrealistic or overly detailed genitalia; bestiality; sexual acts to or with minors; sexual acts including, but not limited to, penetration/intercourse, and/or oral sex with or without any other object including overt sexual toys and/or sexual aids; or sexual behavior that has a violent context.

Sexually explicit material does not include material of news, educational or of an informational nature (i.e. publications covering activities of gay rights organizations or gay religious groups).

c. <u>STG</u> – Security Threat Group

4.0 POLICY

Restrictions shall be placed on inmate access to certain publications based upon the primary objectives of a correctional facility, which are the preserve internal order and discipline, maintain institutional security and the rehabilitation of inmates.

5.0 PROCEDURES TO RECEIVE PUBLICATIONS

Facility Wardens shall designate staff to censor and approve all incoming publications for inmates in accordance with the provisions of this policy.

- .1 An inmate may receive publications only from a publisher, a book club or a bookstore.
- .2 Inmate requests for subscriptions or individual publications shall be submitted to the Case Manager/Counselor who will ascertain whether the publication is likely to be approved. Cash on delivery orders shall not be accepted; the inmate, their family or friends must pre-pay for all orders.
- .3 Facility Wardens may set limits on the number of volume of publications an inmate may receive or retain in his/her quarters (for life, sanitation, or housekeeping reasons).

PROHIBITED PUBLICATIONS

.1 Publications which may be prohibited by the Warden/designee include but are not limited to publications that contain pictures, depictions, illustrations, or

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information that would threaten, undermine, or degrade personal safety of staff, volunteers, inmates, or others, such as:

- a. Depicting or describing procedures for the construction or use of weapons, ammunition, bombs or incendiary devices;
- Depicting, encouraging, or describing methods of escape from correctional facilities (or contains blue prints, drawings or similar descriptions of correctional facilities) including the functionality of locks and/or security devices (i.e. cameras, alarms) or how to bypass or defeat the security functions of these devices;
- Depicting or describing procedures for the brewing of alcoholic beverages or the making or manufacture of drugs or poisons or extoling the virtues of drug use;
- d. Writings in code;
- e. Depicting patterns for tattoos and/or skin modification equipment which would provide, at a minimum, visual aids for inmates wishing to reproduce this type of body ornamentation and/or equipment;
- f. Depicting, describing or encouraging activities which may lead to the use of physical violence or group disruption;
- g. Depicting the use of hands, feet, or head as weapons, fighting weapons and techniques, self-defense and martial arts;
- h. Encouraging or instructing in the commission of criminal activity;
- i. Containing sexually explicit material;
- Violating federal or Hawaii obscenity laws or encouraging criminal activity;
- k. Containing any material that would have an adverse impact on the rehabilitation goals of the inmates (i.e. sex offender treatment) or on the management and security of the institution;
- 1. Creating a hostile work environment for staff or for other inmates;

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- Containing racism and/or religious oppression and the superiority of one race/religion/political group over another, and/or the degradation of one race/religion/political group by another;
- n. Containing any material that advocates the overthrow of the Government of the United States of America or the State of Hawaii;
- o. Containing STG or gang-related activities and plans to include terrorism; or
- p. Threatening or undermine safety, security, order, discipline, control, or other legitimate penological interests.
- .2 Facility Wardens may not establish an excluded list of publications. Individual publications shall be reviewed prior to rejection. Publications must be evaluated using content-neutral criterial; rejecting such publications cannot be arbitrary or irrational or based on the biases, personal beliefs or personal preferences of the Warden/designee.
- .3 If any part of a publication is determined to violate content-neutral mail regulations, the publication may be rejected in its entirety. The U.S. Supreme Court has ruled that if a publication contains portions which should be rejected, the entire publication should be refused rather than simply tearing out the offending material.

PROCEDURES TO REJECT PUBLICATIONS

- .1 When a publication for an inmate is rejected or denied, the publisher and the inmate to whom the publication was addressed shall both be notified in writing of the following:
 - a. Notification of rejection or denial;
 - b. Reason for rejection or denial; and
 - c. Process for both the inmate and the publisher to appeal the rejection or denial to the Warden/designee.
- .2 Facility mailroom staff will document receipt of prohibited publication on DCR Form # 8324 "Prohibited Publication".
- .3 A copy of DCR Form # 8324 "Prohibited Publication" must be sent to the publisher. The publisher has up to seven (7) calendar days from receipt to

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appeal. The Warden will provide a response to the appeal from the Publisher or third parties within thirty (30) days.

- .4 Inmate appeals shall be made through the inmate grievance system within fifteen (15) calendar days of a rejected publication.
- .5 The publications must be retained at the facility's mailroom for the duration of the appeals process as evidence; the inmate shall pay for the postage of any rejected publications they wish either returned to the publisher for refund or sent to a private party.
- .6 In the event the publication(s) is deemed appropriate based on the outcome of an investigation and/or grievance, the publication will be forwarded to the inmate.

Sorting-	JAN 0 1 2024
Deputy Director for Corrections	Date
APPROVED:	
<u></u>	JAN 0 1 2024
DIRECTOR	Date

APPROVAL RECOMMENDED:

PROHIBITED PUBLICATION

acility Name	Γ		
nmate Name		SID .	
blications conta		information (as outlined below) that would threaten, s, inmates, or others. The following publication is	
Publication Nan	ie l		
Depicting or de	ublication that Support Denial (Chec scribing procedures for the construction or use nmunition, bombs or incendiary devices	ck All That Apply): Depicting, encouraging, or describing methods of escape from correctional facilities (or contains blue prints, drawings or similar descriptions of correctional facilities) including the	
	scribing procedures for the brewing of alcoholic te making or manufacture of drugs, poisons or tues of drug use	functionality of locks and/or security devices (i.e. cameras, alarms) or how to bypass or defeat the security functions of these devices	
☐ Containing STG terrorism	or gang-related activities and plans to include	☐ Writings in code	
equipment which	rns for tattoos and/or skin modification th would provide, at a minimum, visual aids for g to reproduce this type of body ornamentation ant	Depicting, describing or encouraging activities which may lead to the use of physical violence or group disruption	
Depicting the use weapons and to	se of hands, feet, or head as weapons, fighting echniques, self-defense and martial arts	 Encouraging or instructing in the commission of criminal activity 	
of one race/relig	sm and/or religious oppression and the superiority gion/political group over another, and/or the one race/religion/political group by another	Containing any material that advocates the overthrow of the Government of the United State of America or the State of Hawaii	
that would have of the inmates (ually explicit material or containing any material e an adverse impact on the rehabilitation goals (i.e. SOTP) or on the management and security of r creating a hostile work environment for staff or for	 Violating federal or Hawaii obscenity laws or encouraging criminal activity Threatening or undermine safety, security, order, discipline or control or other legitimate penological interests 	
Form Completed	Ву:		
Printed Name			
Signature		thin fifteen (15) calendar days of rejected publication. The publisher	
	alendar days from receipt to file appeal. PUBLICATIOI Appeal (Attach additional pages if necessary)		
Printed Name			
Signature		DATE	
	completed by facility staff: se Response (Attach additional pages if neces	ssary):	
Disposition of A	oneal: Approved Devied		
Disposition of A	opeal:		
Signature			