

DEPARTMENT OF PUBLIC SAFETY

REENTRY COMMISSION MEETING

MINUTES

September 7, 2017

Present: Wendell Murakawa, Chairman, Nolan Espinda, Director, Timothy Ho, Tim Hansen, Glen Hisashima, Gary Yabuta, Toni Bissen

Attendees: Nona Lawrence, Monica Lortz, Leanne Gillespie, Albert Diaz, Heather Kimura
Juliet Sadama-Uemura, Kathleen Algire, Kat Brady, Henry Curtis

Absent: Kimi Takata, Maile Kanemura, Blayne Hanagami

MEMBER	TOPIC	DISCUSSION
Wendell Murakawa	Call to Order	<ul style="list-style-type: none">• Will be moving around on the agenda.
Wendell Murakawa	Approval of May 25, 2017 Meeting Minutes	<ul style="list-style-type: none">• Last page – response to public testimony – there is a senate and house committee not commission. Nona said we will have that changed. There’s a statement from Maile on the 2nd to the last page, though she was not present at the meeting. May have confused the voice with Kimmy. We’ll change the name to reflect Kimmy. Nolan and Glen’s name were not spelled correctly. Motion to approve, all in favor – minutes approved.

<p>Wendell Murakawa</p> <p>Tim Hansen</p>	<p>Announcements – Blayne Hanagami’s Resignation</p>	<ul style="list-style-type: none"> • Turned in his resignation and is busy with other programs he’s involved with. • Wants to make a statement about public testimony due to last meetings testimony. Was 2 minutes but went on for 30 minutes. • Blayne’s resignation - After speaking with Blayne the resignation is purely a matter of time constraints for him.
<p>Nolan Espinda</p>	<p>Old Business - Strategic Plan Finalization</p> <p>Prioritize Public Safety Performance Measures</p>	<ul style="list-style-type: none"> • Not much to report. Next meeting hopes to bring our people in to bring an exact.... <p>Two points:</p> <p>1) On two occasions, public comment and media report said suicide report is 7th highest in the nation. Nolan brought up a report to the Commission the BJA data. There are 50 states and of the 50, 44 are divided up in jails and prisons. When you add up the percentage that was collected – it was reported as jail and prison. For unified system, Hawaii is the 2nd system. When you divide it out, we are nowhere near 7th in nation.</p> <p>2) One of the handouts – I would like to find out tangible positives. What this report points out is walkaways from furlough programs. In 2014, numbers similar in 2013. We had 47 walkaway. Those numbers were too high. With the creation of reentry office, we went ahead in early 2014, late 2015, reevaluated the way we did business. One of which was that</p>

<p>Wendell Murakawa</p>	<p>Question - Clarification</p>	<p>inmates were coming back from AZ, then going straight to furlough. We made a change that every single person progresses through a min. facility first. Another thing was that we were not trusting our own judgment or eyes. We gave our Case Managers more leeway in accepting input from correctional staff on whether or not a person qualified on numbers and personal behavior. Streamline who we allow in our furlough programs. Look at better practices which led to better results in all of the furlough programs throughout the state. Between 2014 & 2015 The number of walkaways went from 44 to 15 in 2016. This year 13 walkaways so far. We feel it's in direct relation to the establishment of reentry office.</p> <ul style="list-style-type: none"> • Nolan clarified the inmate journey through the system. We rarely have a person that directly goes from HCF or AZ to a furlough program. • Case Managers – Nolan: there was a fear from Case Management staff. Because we have an objective classification system, there was a fear to point out behaviors that may not have been in conjunction with the instrument. I instructed them to use their judgment when deciding on an inmate's progress. Gave Case Managers the authority to hold an inmate back from
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Tim Ho	Question	<p>furlough if he/she felt that he/she was not ready.</p> <ul style="list-style-type: none"> • When they walk away, what is the primary reason they don't return to furlough. • We found that it's a spur of the moment decision. They don't have a plan – they made a bad decision in the moment. Drugs, domestic situation, 9 out of 10 times there's always something that happened that day, in the moment. It's the decision making process and this is the skills we try to teach them. We try to instruct them, if you're going to be late, call us. • Are they tested every time they come back? • No. We have random tests and of course if you suspect something, you test them. • So the changes you made in the furlough program, is that reflected in the policy? • We just granted the Case Managers more authority. You can hold people back, but you have to be able to justify why you're holding him/her back. With that empowerment, they started exercising professional judgment. We believe that this in conjunction with flowing through min. facilities • Tim Ho: What's the average time in furlough? • One year within their Parole Eligibility Date • Surprises me is the number of walkaways from extended furlough.
Nolan Espinda	Response	
Tim Ho	Question	
Nolan Espinda	Response	
Glen Yabuta	Question	
Nolan Espinda	Response	
Tim Ho	Question	
Nolan Espinda	Response	
Tim Hansen	Question	

Nolan Espinda	Response	<ul style="list-style-type: none"> • Hilo by nature is required to place more people on furlough due to the extreme overcrowding conditions. • Concern about how it is reported in the news – and if the guy is reported as dangerous. The general public perception. • Yes, that’s why I want to bring information to the larger group. • That’s like the suicide rate? • Yes, that’s why I explained to the PS chairs. • Want to make a comment, in the 60s jails with the first 48 hours, suicide rate is high. Goal was zero tolerance. Feds were involved. • There is a zero tolerance for any death. Suicides deserve more scrutiny. I’d like to think we’ve progressed greatly since the 60s. Walkaways, zero tolerance as well.
Wendell Murakawa	Question	
Nolan Espinda	Response	
Tim Ho	Question	
Nolan Espinda	Response	
Wendell Murakawa	Question	
Nolan Espinda	Response	
Monica Lortz	<p>New Business – Status of Implementing PSD’s Comprehensive Reentry Plan</p> <p>Reentry Programs Implemented and their Policies and Procedures HCR 85 HD2 SD1 – Task Force to study effective correctional policies</p>	<ul style="list-style-type: none"> • Original Plan side by side with the newer plan. 1st page SB 932 – we added mission statement of the Department. 2nd page talks about the reentry plan and its guided principles and how the reentry office came about. 3rd page – how we decided how were going work with the department to see how we are lacking in programs and what we may need to shore up the programs. Our goal is to assess what we’re lacking, work with program services, develop new programs to meet the changing community on the outside – like scanning at WCCC, welding. Next page:

<p>Wendell Murakawa</p> <p>Monica Lortz</p>	<p>Question</p> <p>Response</p>	<p>We put a goal for the reentry office in order to develop an effective plan starting when they first enter intake, and what each facility is supposed to do at each stage of the inmate's journey. Next page: Reentry plan based on the following principles – 1-7 Outlining for the commission and the public what the reentry office's guiding principles will be. Admission – What do you need to do in order for you to be successful on the outside, develop a skill set, work with the programs and community to bridge that gap? We want to be able to bridge any barriers to help the offender make it on the outside. IDs are one. We are working with the SS office, Waikiki Health center, Quest Offices, etc. It takes a long time to access identification at times so we're going to have the inmate work on that at the up front. The area of focus is victims, public safety, housing, education, family reunification.</p> <ul style="list-style-type: none"> • For clarification: Start at admission – is this at prison or jails? • We will also work with the jail population as well. There is a checklist for jails too address the barriers. Evaluate programs – look at what works, what doesn't, expand the one that works. Next page, collaboration and partnerships. There are entities in our communities that are willing to work with offenders. We are working
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Wendell Murakawa	Question	with them to see how we can work together.
Monica Lortz	Response	<ul style="list-style-type: none"> • Concerned that City and State are doing their own thing. It was always an effort to get probation and parole involved. Somehow we should all be working together
Nolan Espinda	Comment	<ul style="list-style-type: none"> • We have a meeting scheduled with HPA Tommy Johnson to see how our offices can work together. We would like to work with other agencies like SS administration. • Comment on one thing that is significant. Justice Reinvestment is a solid concept – States that experience greatest success of population reduction focused on the whole system inclusive of judiciary system. HI's point of failure has been that we've only focused on corrections aspect. But the inmate has already been put in our system. I was happy to see and participate in two sessions ACR85 task force and this year's jails pretrial evaluation committee. I really believe that it's from that source that changes can be made. DPS can try implement but each judge's process impacts the system. HCR85 and Judge Rom Trader PT commission are going a long way in assisting prison and jail populations at the source. This will be helpful towards better treating and rehabilitation those that come in. The actual population is better served at the front end. After several years seeing us

Wendell Murakawa	Question	<p>spin our wheels, I'm glad to see judiciary be involved.</p> <ul style="list-style-type: none"> Historically, ISC would go to HPD at 3am to talk to the inmates. We would come up with an assessment so the judge could decide whether to release the guy to supervised release or not. Would it be better if HPA fell under PSD rather than judiciary? HPA is administratively attached to us. That's proper because their decisions should not be affected by overcrowding. I think the decision was made due to Fiscal, Parole and personnel. Legalities come up, which is why commissions come up due to ACLU, BJA bringing up suits. Solving things ourselves starts with the judiciary. It's best we solve our solutions vs. having outside oversight. And states that start with the front end have most success. The inmate is assigned to OCCC, then a hearing says the inmate is mentally ill. He then goes to HSP. ACO's drive him up there, HSP says we have no space. That's what the picture was like before. That was bad times. I think it's great that the judiciary has some authority of things. It's been a challenge to have judiciary at the table. I've been thinking about having them more informed so there's not duplication of efforts.
Gary Yabuta	Question	
Nolan Espinda	Response	
Wendell Murakawa	Comment	
Nolan Espinda	Response	
Wendell Murakawa	Comment	
Tim Ho	Comment	

Glen Hisashima	Question	<ul style="list-style-type: none"> • So the legislature rates all this commission and task force. How many eyes you have on you? From state point of view. • Primary oversight house and senate committees. There's certain committees? That are assigned – 3 primary CPCM, Reentry, ACR 85 and the new Pretrial task force – will make the biggest impact. • I'm a technical guy, I like what you guys are doing. This program will never work if your staff doesn't buy into it. I've read, Hawaii does not provide standardized education and Training programs. • Initially we met resistance, but we had a training at HCF. Reentry Office will be available to you for suggestions, comments, etc. Historically, it's been top down. Now, we are willing to hear what they have to say. • You're part of a staff that's been trained to implement these things correct? • Albert Diaz on LSI with booster trainings. • I'm confident that you're going to do this plan. • We're trying to break down the silos – for instance with IDs. This is a continuous process trying to break down these correctional silos.
Nolan Espinda	Response	
Glen Hisashima	Comment	
Monica Lortz	Response	
Gary Yabuta	Question	
Monica Lortz Gary Yabuta	Response Comment	
Nolan Espinda	Comment	

<p>Monica Lortz</p>	<p>Continue - Reentry Programs Implemented and their Policies and Procedures HCR 85 HD2 SD1 – Task Force to study effective correctional policies</p>	<ul style="list-style-type: none"> • Reentry Plan is providing inmates with continuous continuum of care. When the inmate leave, we are going to give them not only medication, but also housing, education, etc. What are their needs once departing PSD. We will look at having mentoring when they leave the system. We'd like to work with Waikiki Health Center in mentoring, they've expressed willingness to work with us. We'd like to provide inmates with tools they need on the outside. • Presents Phases of the Reentry Plan: <ul style="list-style-type: none"> - Phase I: What is the objective? To provide assessment. Monica spoke about ICIS and LSI recertification. - Phase II: To engage the offender in EBP to identify risks and needs. Outcome to positive changes in behavior and attitudes to reduce recidivism. Tim H: How often is LSI done? Monica: Anytime a significant change occurs. Every six months? - Phase III: Preparation for inmate transition. Outcome – establish relationships with inmates and community based providers. - Phase IV: Address key barriers. Stable offender through sustained treatment and aftercare. We are also working with med-quest and Medicare so inmates get released,
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<p>Toni Bissen</p> <p>Monica Lortz</p> <p>Tim Ho</p> <p>Monica Lortz</p>	<p>Question</p> <p>Response</p> <p>Question</p> <p>Response</p>	<p>then don't just go to emergency and not be covered medically. This process takes a while so we're starting the process from the beginning. Wendell: I don't know why it has to be computerized. When the guy goes back out, I don't know why they just can't press the button. Monica: Because the systems are not compatible and unified, they....</p> <ul style="list-style-type: none"> • When we're trying to do something more comprehensive – looking at the possibilities of having health centers become justice centers as well. Using these centers as hubs - and looking at your office as a leader in this effort. This is a structured way in which people can engage. • Core Services – Want to put the Inmate in touch with these services so they're not as lost with the outside world. • Who's responsible for integrated Case Managers? • The facility Case Managers. We've extended our help and support as well. At WCCC, trying to really connect the going home consortium, the non-profits, etc. Example given – WCCC 3 or 4 came managers and 300 inmates. The more resources you connect, is absolutely necessary.
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Tim Ho	Question	<ul style="list-style-type: none"> • I guess we would be communicating with your office for help with barriers at different facilities. • Monica: With the reentry checklist, the Case Manager is supposed to be going over this checklist and engaging with the inmate to get to know their population. 124 per Case Managers. The form will follow to the next facility the inmate is at. So now, where the inmate transfers to, the information should be current and each facility does not have to guess the inmate's needs. This reentry form will be within the transfer packet. • How are you guys going to be aware of this? • Through the transfer requests. • So the re-class, the LSI, and the reentry form will be done every 6 months? • Mon: Yes. We've asked for feedback in streamlining. • Why can't you put this on the computer? • Because it costs \$10,000 every time you add or make a change to Offender Trak. • We have added a function on Offender Trak (drop down box) in relation to identification and what an offender has. • Matrix – colorful handout on all the programs. It's broken down by facilities – Anger Management, new programs have been added.
Monica Lortz	Response	
Tim Ho	Question	
Monica Lortz Tim Ho	Response Question	
Monica Lortz	Response	
Glen Hisashima Nolan Espinda	Question Response	
Monica Lortz	Response	

<p>Tim Hansen</p> <p>Glen Hisahima Monica Lortz</p>	<p>Question</p> <p>Question Response</p>	<ul style="list-style-type: none"> • Some of these programs are not happening – this handout is from 2014. • Can you track by contracts? • Yes, we’re working with Programs. Attachment C – We are working on this and will have for the next meeting. • CONCLUSION: Recidivism affects institutions and communities. Provide a continuum of care.
<p>Wendell Murakawa Monica Lortz</p>	<p>Question Response</p>	<ul style="list-style-type: none"> • Has this been approved? • The comprehensive plan is in works – we are hoping to get it out at the end of the month online and the Wardens will get. This presentation just an oversight. • OFFICE has done so far: Revamping the classification instrument. Currently based on time – adjusted to move towards behavior, attitude. Those who fail at furlough program, they’ll get higher custody level. Working on standardizing the furlough agreement – every island has their own agreement – this came about because the department had a lawsuit against them due to wording on a particular agreement (inmate was not under the DPS). Working with Med-Quest and Medicare. Reentry Forms to be implemented at all facilities beginning at RAD. Working to fill last two positions in the office – Secretary Position and Corrections Specialist. Current staffing is 5 with support staff of 1. 1 of the 5 is a temporary hire. Working with SS Administration and we can local contacts to

		<p>tap into. Albert Diaz will be working with ISIS to coordinate LSI trainings to have regular trainings. He'll also be notifying staff of the tip of the month. LSI certifications will continue. With booster sessions and regular trainings. The P&Ps for HB845 goes into effect 1/2018 – regarding civil identifications. RFI going out this Friday to start a Dom. Intervention classes at KCF. We already have it in Maui but mostly for Jail pop. We want it for prison. We are working on getting a position solely for the SAVIN system to assist. Discussions ongoing – collaborating with HPA.</p>
BREAK		
Toni Bissen Nolan Espinda	Reentry Plan	<ul style="list-style-type: none"> • What is the finalization process for the Reentry Plan? • I approve it, we drop the plan and the commission monitors if we're going along with it.
Wendell Murakawa	Commission's Strategic Plan	<ul style="list-style-type: none"> • I don't think we were able to decide what our objectives are. I thought we would have 1, 2, 3, 4, and 5 • To accomplish in the next 3 years. If you look at the minutes from last meeting, everyone understands this is a working document, reentry starts at jail not just prison, I was hoping at the end, somehow someone would write it. The Strategic Plan is our plan. It doesn't tell us, you shall...This is why I wanted some kind of plan or idea of what we want to do. The

	Commission's Strategic Plan Con't.	<p>other issue is with the HCR 85, now you have a task force that's looking at some of the big things – looking at programs, recidivism identified here. Does that mean can these things be put together under one roof. The population commission is another comm. That looks at population, recidivism. Is this commission above the task force, I'd like to hear.</p> <ul style="list-style-type: none"> • Does our Strategic Plan give us some specifics? • Yes, on page 10 ABCDEF. It gives specifics – what we should be looking at. It may not be specific as you'd like it to be. • I feel good about it. I'm ready to vote on it. If there are concerns, what do you suggest we do? • When I looked at HCF 85, it evaluated recidivism, overpopulation, etc. Are we doing similar things or not? • I think HR? Is a singular assignment. It's a big task to evaluate. It's going to occur and their reports will come out. I see that as something that will come out as a report. This commission is ongoing and continually report on. What I do see as redundant, CPMC is possibly redundant. • Going back to the strategic plan. I'm willing to take on the finalization of this. If everyone can shoot me their input corrections, and if I can get the original, so that I can make the corrections, I'll bring it back to the next meeting for a final vote.
Tim Hansen	Question	
Wendell Murakawa	Response	
Gary Yabuta	Response	
Wendell Murakawa	Question	
Nolan Espinda	Response	
Tim Hansen	Commission's Strategic Plan	

<p>Glen Yabuta</p> <p>Toni Bissen</p> <p>Tim Hansen</p> <p>Wendell Murakawa Gary Yabuta</p> <p>Tim Hansen</p> <p>Gary Yabuta Wendell Murakawa</p>	<p>Commission's Strategic Plan Con't.</p>	<p>should be discussed in open forum. Changes to the substance in plan, we should not change privately.</p> <ul style="list-style-type: none"> • Sunshine law says that we can make changes and bring it back into public, so that it can be approved in front of the public. • This is our document, this is for us to look at in how we're going to move forward. The whole process and how we started is that everyone could come together and work on this. We've done that, and now we are at a process where the commission is in the review process. The last time we discussed can the public comment at this level – it is at the core of what we're talking about now. What is a fair and ...process. I think it's helpful to have more input to have a collaborative process. • Was there a decision to that in the last meeting? • It's up to you guys. • I'm ready to go, but if you have concerns, then... • I will make grammatical corrections around it. I won't touch the body (in distilling). I'll work with Wendell in what he will take and put on the agenda. I will work with grammar – will not be work on content. • Had to leave – departed at 11:15am. • Tim Hansen will make the grammatical changes and then we will vote on it.
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Toni Bissen Tim Ho Toni Bissen	Commission's Strategic Plan Con't.	<ul style="list-style-type: none"> • I don't think it puts forth the process of approval – in the minutes it was approved – when it gets posted online after grammatical corrections have been made, then it can be an open dynamic process with change. • You're suggesting that the public can make comments and input before we vote? • Yes.
	Public Testimony	<ul style="list-style-type: none"> • None
Nolan	Clarification	<ul style="list-style-type: none"> • Tim Hansen will make grammatical corrections, then we post? Where will public/stakeholder input occur? Discussion on this. Grammatical, Post, Next meeting discuss input, then vote.
Wendell Murakawa	Next Meeting	<ul style="list-style-type: none"> • Thursday January 11, 2018
Toni Bissen	Touring of Facilities as a Commission	<ul style="list-style-type: none"> • Thoughts on this? Is this possible. Or, is this something people want to do. Would it be possible to visit someplace afternoon after the next meeting? Meeting at TSD and tour after the meeting. Facility – Halawa.
Henry Curtis		<ul style="list-style-type: none"> • Can you tour without the public present? Nolan: We'll check with AGs. To Nona – call Diane and ask her. Nona: ok.
	Meeting adjourned 11:25am	