



**DEPARTMENT OF PUBLIC SAFETY  
REPORT TO THE 2008 LEGISLATURE**

**HCR 312**

**Requesting the Department of Public Safety to Report to the  
Legislature on the Financial Requirements of Transporting,  
Housing, and Any Other Costs Associated with the Operations  
and Administration of Sending Hawaii Inmates to Out-of-State  
Correctional Facilities**

**November 2007**

## **Background**

Due to the overcrowding conditions in the Hawaii Department of Public Safety's (PSD's) correctional facilities, the 2005-2006 Legislature appropriated funds for housing up to 2,000 Hawaii inmates in private, out-of-State correctional institutions. Included in the appropriations were: 1) Housing additional Hawaii inmates in private, out-of-State correctional institutions making up the shortfall from the previous Legislative session's Departmental request and full-funding for housing for 250 Hawaii inmates in private, out-of-State correctional institutions displaced during fire safety equipment repairs/installation at the Halawa Correctional Facility.

## **Per Diem Rates for Mainland Facilities**

As of June 30, 2007, the Department maintained a total of 2,010 inmates in four states other than Hawaii. These inmates were housed in four correctional institutions owned and operated by the Corrections Corporation of America (CCA): (a) Diamondback Correctional Facility (DbCF) in Oklahoma; (b) Red Rock Correctional Center (RRCC) in Arizona; (c) Tallahatchie County Correctional Facility (TCCF) in Mississippi; and (d) Otter Creek Correctional Center (KYOC) in Kentucky (female inmates). Per diem rates for TCCF and DbCF: \$49.55; Per Diem rate for RRCC: \$57.00; and the per diem rate for KYOC: \$53.20. On July 1, 2007, all per diems were increased by 2.5% per the contract's terms and conditions based on the Consumer Price Index for all Urban Consumers, West Region as prepared by the U.S. Bureau of Labor Statistics.

As of October 2007, the Department continued its transition to consolidate its out-of-State population from four states into two states by transferring approximately 1,878 Hawaii inmates to Arizona. Saguaro Correctional Center (SCC), a newly constructed correctional facility in Eloy, Arizona, owned and operated by CCA opened its doors to the State (1,896 beds). The per diem rate for SCC is \$58.43 per day/inmate after the annual 2.5% increase on July 1, 2007.

## **Breakdown of Out-of-State Costs Not Included in Daily Per Diem**

- Certain medical expenses.
- Routine transport of inmates to and from Hawaii.
- Transport of inmates to and from Hawaii under special circumstances (i.e. court)
- Inmate wages for work performed during incarceration.
- Video conferencing via long-distance telephone calls.
- Administrative Costs

Attached as Exhibit A, is the expenditure report for out-of-State inmates and FDC inmates, respectively, for FY 2007 (July 1, 2006 - June 30, 2007).

## **Summary of Other Sources**

There are no additional revenue sources, matching funds or grants under the Mainland Branch budget.

## **Expenditures from FY 2002-2003**

See attached expenditure reports that have been previously submitted to the Legislature under the previous budget proviso report requirements that include all personnel costs and any other costs associated with out-of-state inmates

## **Closing**

The Department of Public Safety established the Mainland and FDC Branch in October 2004 under the general supervision of the Institutions Division Administrator. Since that time, the monitoring, the accountability for mainland prison contracts and financial expenditures to be paid in a timely manner continues to improve considerably. Since the 2006 Legislature's authorization for an additional four positions for a total of 10 authorized positions to monitor all contracts and to provide case management for all out-of-State Hawaii inmates, the Department has filled 8 of its 10 vacancies. One of the vacant positions (Account Clerk IV) is

currently under active recruitment and the recruitment of the second vacant position (Investigator V) has been frozen pending a review of the position description.

It is the priority of the Department's Mainland/FDC Branch to ensure that the terms of our private prison contracts are upheld and enforced and that prisoners receive appropriate treatment

# **EXHIBIT A**

**DEPARTMENT OF PUBLIC SAFETY  
ENCUMBRANCES AND EXPENDITURES FOR OUT-OF-STATE AND FDC INMATES  
FY 2007**

Revised: 10/25/07

FACILITY	INMATE COSTS					STAFF COSTS				TOTAL ENC & EXP
	HOUSING	MEDICAL	WAGES	TRANSPORT	SITE INSP1	PAYROLL2	ADMIN3	OTHER14		
<b>OKLAHOMA</b>										
Diamondback	12,901,247.65	1,061,930.80	305,056.69	1,276,866.30	47,697.81	94,506.67		143.29	15,687,449.21	
<b>MISSISSIPPI</b>										
Tallahatchie	14,444,694.25	1,975,757.26	282,887.70	9,500.00	56,285.28			6,918.78	16,776,043.27	
<b>ARIZONA</b>										
Florence/Red Rock	13,242,822.00	248,348.22	112,119.04	276,563.72	44,385.57			5,879.73	14,009,860.93	
<b>KENTUCKY</b>										
Other Creek	3,172,110.00	207,542.47	64,550.36		31,782.90			4,238.96	3,480,224.69	
<b>MAINLAND BRANCH</b>										
Subtotal - Mainland	43,760,873.90	3,493,578.75	764,613.79	1,609,519.31	186,110.10	298,452.16	131,281.41	47,030.19	50,291,459.61	
<b>FEDERAL DETENTION CTR</b>										
	5,690,411.68			224,371.50		451.60		7,064.49	5,922,299.27	
<b>Total - Mainland+FDC</b>	<b>49,451,285.58</b>	<b>3,493,578.75</b>	<b>764,613.79</b>	<b>1,833,890.81</b>	<b>186,110.10</b>	<b>298,903.76</b>	<b>131,281.41</b>	<b>54,094.68</b>	<b>56,213,758.88</b>	

- 11 SITE INSPECTION: Site visits to inspect facility and inmate treatment as well as review compliance with contractual and other provisions.
- 12 PAYROLL: Employee payroll including salaries, overtime pay, night differential pay, on-site monitor salary.
- 13 ADMIN: Office supplies, photocopying, postage, telephone, long distance tolls, mileage, gas, office lease, legal and consultant fees, video-visit, teleconferencing equipment, repair/maintenance of motor vehicle, computer hardware and software.
- 14 OTHER: Services on-a-fee, funeral expenses, long distance tolls, rental of equipment, interest charges, law books and subscriptions, miscellaneous postage fees, paper uniforms (FDC), and handcuts (FDC).

# **EXHIBIT B**

**Actual Expenditures**  
**FAMIS Option 2**

Object Code	Description	FY 2002	FY 2003
2001	Base Salary	41,490	54,802
2002	Ordinary Overtime	21,757	3,473
2003	Holiday Overtime		
2005	Night Shift Differential	364	13
2007	TA Premium		
2026	Hazardous Duty Premium	1,255	5,675
		64,866	63,963
2999	Pers Svcs Rnd by Other Agency		
3005	Janitorial Supplies		
3012	Educational Supplies-Books		
3020	MV Gas & Oil		
3021	MV Supplies & Parts		
3060	Clothing & Sewing Supplies		
3201	Envelopes		
3202	Printed & Standard Forms		
3203	Photocopy Machine Cost		
3204	Data Processing Supplies		170
3210	Small Office Furn & Machine		
3290	Other Stationary & Office Supply	252	305
3302	Food Supplies		
3410	Other Supplies		
3510	Dues & Subscription		
3620	Freight and Delivery Charges		
3710	Postage	96	
3720	Postage Meter Machine Rental		
3790	Postage		
3802	Out-of-State Calls		458
3804	Install, Remove & Relocate	857	
3805	Teleprocessing Line Charge		
3809	Cellular Telephone Charges		
3810	Telephone- Basic Charges		
3890	Other Telephone Charges	2,531	
3920	Printing & Binding	1,100	
4110	Car Mileage		
4210	Transportation, Intra-State	2,376	4,127
4310	Subsistence Allow, Intra-State	2,118	310
4410	Transportation, Out-of-State/Employees	24,308	24,115
4490	Transportation, Out-of-State/Others		
4510	Subsistence Allow, Out-of-State/Employee	12,870	16,852
4520			
4590	Subsistence Allow, Out-of-State/Others		
4610	Hire of Passenger Cars- Employees	1,922	2,221
4690	Hire of Passenger Cars -Other Indv	2,097	2,109
4805	Parking Meter & Attendant Charges		
4810	Other Travel		
5510	Rental of Land & Bldg		
5602	Rental of Motor Vehicle		
5690	Rental of Equipment		75
5710	Other Rentals	383	319
5805	R&M- Office Furniture & Equipment		458
5830	R&M- Motor Vehicle		
5840	R&M- Data Processing Equip		
5890	Other R&M		
5910	Insurance		
6601	Public Assistance- Cash Allow	576,419	622,344
6602	Public Assistance- Clothing Allow		
6605	Public Assistance-Other Expenses	1,964	3,700
6620	Public Assistance- Other	1,298,363	757,853
7103	Legal Services		
7108	Services on a Fee- Physician Svcs	1,472,913	941,595
7119	Other Medical Services		
7121	Security Guard Services		
7198	Other Services on a Fee	64,800	64,253
7203	Training Cost & Registration Fees		
7204	Support & Maintenance of Prisoners	22,353,566	23,599,780
7300	Interest on Late Payments		5
7702	Machinery & Equipment		2,177
7704	Computer Equipment		412
7705	Mainframe Computer Software		
7706	Telecommunication Equipment		
7709	Machinery & Equipment		2,952
7712	Machinery & Equipment		
7718	Theft Sensitive Items		
7719	Other General Office Furnishing		
7720	Optical Equipment		
7760	Motor Vehicle		
7790	Other Machinery & Equipment		
		25,818,734	26,046,589
<b>Total MB Actual Expenditures:</b>		<b>25,883,600</b>	<b>26,110,552</b>
<b>Legislative Appropriation:</b>		<b>24,716,470</b>	<b>28,283,136</b>
<b>Difference:</b>		<b>(1,167,130)</b>	<b>2,172,584</b>
<b>Total FDC Actual Expenditures:</b>		<b>1,489,500</b>	<b>2,628,000</b>
<b>Legislative Appropriation:</b>		<b>2,457,000</b>	<b>2,628,000</b>
<b>Difference:</b>		<b>967,500</b>	<b>0</b>
<b>Total MB &amp; FDC Expenditure:</b>		<b>27,373,100</b>	<b>28,738,552</b>
<b>Total Legislative Appropriation:</b>		<b>27,173,470</b>	<b>30,911,136</b>
<b>Difference:</b>		<b>(199,630)</b>	<b>2,172,584</b>

**EXPENDITURE REPORT FOR OUT-OF-STATE INMATES  
FY 2003-2004**

FACILITY	HOUSING	MEDICAL	WAGES	TRANSPORT	SITE INSP.	MISC.	OTHER	TOTAL
<b>OKLAHOMA</b>								
Diamondback	15,785,179.55	725,873.43	319,387.04	774,327.87	20,975.21	15,881.57	94,786.09	17,736,410.76
Mabel Bassett	1,120,860.00				10,303.29	2,260.78		1,133,424.07
<b>ARIZONA</b>								
Florence	9,308,347.55	571,019.87	246,746.94	341,656.73	27,335.19	48,900.50	2,991.85	10,546,998.63
<b>SUB TOTALS</b>	26,214,387.10	1,296,893.30	566,133.98	1,115,984.60	58,613.69	67,042.85	97,777.94	29,416,833.46
<b>FDC</b>								
Federal Detention Center	1,551,033.55							
<b>GRAND TOTALS</b>	27,765,420.65	1,296,893.30	566,133.98	1,115,984.60	58,613.69	67,042.85	97,777.94	30,870,089.07

MISC= Employee salaries, overtime, night differential  
 OTHER= Services on-a-fee, equipment/furniture, long distance calls, rental of equipment, interest charges  
 funeral expenses, office supplies



**DEPARTMENT OF PUBLIC SAFETY  
ENCUMBRANCES AND EXPENDITURES FOR OUT-OF-STATE AND FDC INMATES  
FY 2005**

Revised 11/23/05

FACILITY	INMATE COSTS				STAFF COSTS			TOTAL ENC & EXP
	HOUSING	MEDICAL	WAGES	TRANSPORT	SITE INSP1	PAYROLL2	ADMIN3	
<b>OKLAHOMA</b>								
Diamondback	15,945,314.96	545,985.66	357,737.55	1,052,979.32	28,130.16	99,658.48		2,548.45
Mabel Bassett (to 07/04)	90,531.00					44,798.61		
								18,032,354.58
<b>MISSISSIPPI</b>								135,329.61
Tallahatchie	9,079,204.00	2,590,156.17	264,900.51	250,405.07	33,829.96			15,633.36
								12,234,129.07
<b>ARIZONA</b>								
Florence	864,651.01	138,179.60	15,523.64	3,850.00	10,181.88	36,396.61		
								1,068,782.74
<b>COLORADO</b>								
Brush	1,232,970.20	108,288.81	17,962.00	14,561.00	13,659.28			
								1,387,441.29
<b>MAINLAND BRANCH</b>								
								321,255.66
Subtotal - Mainland	27,212,671.17	3,382,610.24	656,123.70	1,321,795.39	85,801.28	257,065.01	245,044.35	18,181.81
								33,179,292.95
<b>FEDERAL DETENTION CTR</b>								
	3,398,917.42			8,638.00		741.16	133.67	
								3,408,430.25
<b>Total - Mainland+FDC</b>	<b>30,611,588.59</b>	<b>3,382,610.24</b>	<b>656,123.70</b>	<b>1,330,433.39</b>	<b>85,801.28</b>	<b>257,806.17</b>	<b>245,178.02</b>	<b>18,181.81</b>
								<b>36,587,723.20</b>

- 11 SITE INSPECTION: Site visits to inspect facility and inmate treatment, as well as review compliance with contractual and other provisions.
- 12 PAYROLL: Employee payroll including salaries, overtime pay, night differential pay, on-site monitor salary.
- 13 ADMIN: Office supplies, photocopying, postage, telephone, long distance tolls, mileage, gas, office lease, legal and consultant fees, video-visit teleconferencing equipment, female RFP site visit, repair/maintenance of motor vehicle, computer hardware and software, Services on-a-fee, funeral expenses, long distance tolls, rental of equipment, interest charges, law books and subscriptions, miscellaneous postage fees.
- 14 OTHER:

**DEPARTMENT OF PUBLIC SAFETY  
ENCUMBRANCES AND EXPENDITURES FOR OUT-OF-STATE AND FDC INMATES  
FY 2006**

Revised: 11/27/06

FACILITY	INMATE COSTS				STAFF COSTS				TOTAL ENC & EXP
	HOUSING	MEDICAL	WAGES	TRANSPORT	SITE INSP1	PAYROLL12	ADMIN3	OTHER14	
<b>OKLAHOMA</b>									
Diamondback	15,791,230.04	484,967.67	339,410.64	1,169,216.04	41,795.79	87,753.00		2,139.00	17,916,512.18
<b>MISSISSIPPI</b>									
Tallahatchie	13,690,562.20	1,185,240.66	257,275.82	283,530.28	37,518.23			1,387.24	15,455,514.43
<b>ARIZONA</b>									
Florence	5,481,818.32	54,029.68	13,798.48		12,065.46	10,101.50		7,577.91	5,579,391.35
<b>KENTUCKY</b>									
Other Creek	2,120,998.30	80,931.49	34,229.11		35,628.86			4,245.30	2,276,033.06
<b>MAINLAND BRANCH</b>									
Subtotal - Mainland	37,084,608.86	1,806,438.57	644,714.05	1,481,358.32	134,870.46	329,899.09	243,932.28	15,392.98	41,741,214.61
<b>FEDERAL DETENTION CTR</b>									
	5,207,835.29			173,555.89		5,384.67		11,963.20	5,398,739.05
<b>Total - Mainland+FDC</b>	<b>42,292,444.15</b>	<b>1,806,438.57</b>	<b>644,714.05</b>	<b>1,654,914.21</b>	<b>134,870.46</b>	<b>335,283.76</b>	<b>243,932.28</b>	<b>27,356.18</b>	<b>47,139,953.66</b>

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- 13 ADMIN: Office supplies, photocopying, postage, telephone, long distance tolls, mileage, gas, office lease, legal and consultant fees, video-visit, teleconferencing equipment, repair/maintenance of motor vehicle, computer hardware and software.
- 14 OTHER: Services on-a-fee, funeral expenses, long distance tolls, rental of equipment, interest charges, law books and subscriptions, miscellaneous postage fees, paper, uniforms (FDC), and handouts (FDC).